

State of Utah

Community Wildfire Preparedness Plan

For the Wildland – Urban Interface

Nibley City



Nibley City Wildfire Preparedness Plan



Department of Natural Resources
Division of Forestry, Fire and State Lands
1594 W North Temple, PO Box 145703, Salt Lake City, UT 84114-5703

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Nibley City Wildfire Preparedness Plan

Declaration and Concurrence

SHAUN DUSTIN

MAYOR

NAME	AFFILIATION
<small>DocuSigned by:</small>  <small>F0175CD9D6C24F7...</small>	12/7/2020
SIGNATURE	DATE

DAVID ZOOK

CITY MANAGER

NAME	AFFILIATION
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CRAIG BUTTARS

CACHE COUNTY EXECUTIVE

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CACHE COUNTY EMERGENCY MANAGER

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KEN MATHYS

CACHE COUNTY FIRE WARDEN

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Nibley City Wildfire Preparedness Plan

Declaration and Concurrence Page, continued

CHAD JENSEN

CACHE COUNTY SHERIFF

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BLAIN HAMP

BEAR RIVER AREA MANAGER, FFSL

NAME	AFFILIATION
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KEN THEIS

BEAR RIVER AREA WUI COORDINATOR, FFSL

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DUSTIN RICHARDS

BEAR RIVER AREA FMO, FFSL

NAME	AFFILIATION
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SIGNATURE	DATE

JULIE MURPHY

STATE WILDFIRE FUELS REDUCTION COORDINATOR, FFSL

NAME	AFFILIATION
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SIGNATURE	DATE

Nibley City Wildfire Preparedness Plan

INTRODUCTION

Over 600 of Utah's communities have been classified as "at risk" of wildfire. The safety of the citizens of any community and the protection of private property and community infrastructure is a shared responsibility between the citizens; the owner, developer or association; and the local, county, state and federal governments. **The primary responsibility, however, remains with the local government and the citizen/owner.**

The purpose of wildfire preparedness planning is to...

- Motivate and empower local government, communities, and property owners to organize, plan, and take action on issues impacting the safety and resilience of values at risk
- Enhance levels of fire resilience and protection to the communities and infrastructure
- Identify the threat of wildland fires in the area
- Identify strategies to reduce the risks to structures, infrastructure, and commerce in the community during a wildfire
- Identify wildfire hazards, education, and mitigation actions needed to reduce risk
- Transfer practical knowledge through collaboration between stakeholders toward common goals and objectives

Outcomes of wildfire preparedness planning...

- Facilitate organization of sustainable efforts to guide planning and implementation of actions:
 1. Fire adapted communities
 2. Resilient landscapes
 3. Safe and effective fire response
- Improve community safety through:

✓ Coordination and collaboration	✓ Firefighter training	✓ Fire prevention
✓ Public awareness and education	✓ Fuel modification	✓ Development of long-term strategies
	✓ Improved fire response capabilities	

RESOURCES

For resources to complete a wildfire preparedness plan for your community, consider organizations such as the following:

- | | |
|--|--|
| ✓ Local / Primary fire protection provider | ✓ Local emergency management services |
| ✓ Local Resource, Conservation and Development Districts | ✓ USDA Forest Service |
| ✓ Utah Division of Forestry, Fire and State Lands | ✓ U.S. Department of Interior Agencies |
| ✓ Utah State Fire Marshal (Dept. of Public Safety) | ✓ Utah Resource Conservation Districts |
| ✓ Utah Division of Emergency Management | ✓ Utah Soil Conservation Districts |
| ✓ Utah Living With Fire | |
| ✓ Local fire agencies | |

STATEMENT OF LIABILITY

The activities suggested by this template, associated checklist and guidance document, the assessments and recommendations of fire officials, and the plans and projects outlined by the community wildfire council, are made in good faith according to information available at this time. The Utah Division of Forestry, Fire and State Lands assumes no liability and makes no guarantees regarding the level of success users of this plan will experience. Wildfire still occurs, despite efforts to prevent it or contain it; the intention of all decisions and actions made under this plan is to reduce the potential for, and the consequences of, wildfire.

Last revised March 2016

This document provides the outline for and specifies the information recommended for inclusion in a wildfire preparedness plan. **Completed Community Wildfire Preparedness Plans should be submitted to the local Area Manager or Fire Management Officer with the Utah Division of Forestry, Fire and State Lands for final concurrence.**

Nibley City Wildfire Preparedness Plan

PLANNING OVERVIEW

Nibley City signed an agreement with the State of Utah in 2017 to participate in the newly established Wildland Fire Policy, now called the Fire Management System. That agreement requires participating entities to prepare a Community Wildfire Preparedness Plan (CWPP.)

Nibley City has since taken steps to plan for Wildfire mitigation and prevention.

WILDFIRE MITIGATION

Nibley City budgets money each year to help control weeds on public property. These efforts include spraying weeded areas, performing controlled burns, enforce and leasing out property for grazing within the City.

- 1) The City shall identify risk areas within Nibley City and shall take appropriate step to remove weeds and over growth within the City
- 2) The City shall maintain City owned properties or shall lease out properties for agricultural purposes.

PARTNERSHIPS AND COLLABORATION

Nibley City contract with Hyrum City for Fire Services within Nibley City. Nibley City also has an agreement with Cache County Fire to help provide plan reviews for buildings, roads, and developments to ensure future developments, streets and roads meet fire code. Nibley City also contract with Cache County Sherriff's Department for law enforcement and for other emergency services.

Community Legal Structure			
List the government entities associated with the community – city, town, unincorporated community, special service district, homeowner association(s), other.			
Organization	Contact Person	Phone Number	E-mail
Nibley City Mayor	Shaun Dustin	435-752-0431	shuan@nibleycity.com
City Manager	David Zook	435-752-0431	david@nibleycity.com
Hyrum Fire Chief	Kevin Maughan	435-245-7634	kmaughan@hyrumcity.com
Cache County Fire Chief	Rod Hammer	435-994-1549	rod.hammer@cachecounty.org
Cache County Emergency Manager	Will Lusk	435-994-9595	Wlusk@cashesheriff.com
Utah Division, Forestry, Fire and State Lands	Blain Hamp Area Manager	435-881-6979	blainhamp@utah.gov
	Ken Mathys Cache County Fire Warden	435-5365-6434	kmathys@utah.gov

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Nibley City Planner	Levi Roberts	435-752-0431	levi@nibleycity.com
Nibley City Public Works Director	Justin Maughan	435-752-0431	jm@nibleycity.com

Population	
Approximate number of homes	1665
Approximate number of lots	No good data available
Approximate number of commercial entities	33
Approximate number of full-time residents	8,000
Approximated number of part-time residents	No data available
<i>Home count is based from 2017 and full-time residents is based from the 2018 census.</i>	

Restricting Covenants, Ordinances, etc. (Attach as appendix)	
For example, home association bylaws may have requirements regarding building construction materials or vegetation removal, or regarding access in a gated community.	
Source	Details
none	

Access
Directions to Nibley City
Nibley City contains several access points. Main access from the North and South are along Highway 165. Nibley City can also be accessed on the east side by Highway 89/91. Nibley City also has other local roads that lead in and out of the City, the majority of public roads in Nibley are paved.
All-weather access
All weather access is very good, paved roads lead in and out of the City.

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Seasonal access
The roads that are maintained by the City have good seasonal access.

Roads								
	None	Some	All	Adequate	Inadequate	% Pavement	% gravel	% dirt
Road signs present:								
Stop				x				
Yield				x				
Curve Warning				x				
Will support normal flow of traffic				x				
Loop roads				x				
Dead-end roads				x				
Turnaround space available at end of road for emergency equipment (based on turning radius listed in the guidance document)				x				
<i>Notes/comments:</i>								

Driveways						
	Adequate	Inadequate	No	Few	Most	All
Most driveways width and height clearance, road grades and vegetation appearance are...	X				X	

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Individual homeowners have posted their name and address	X				X	
<i>Notes/comments:</i> Most homes have address numbers, but no names posted						

Structures						
	None	Few	Some	Many	Most	All
Wood frame construction					x	
Have wood decks or porches			x			
Have wood, shake or shingle roofs			x			
Are visible from the main subdivision road					x	
<i>Notes/comments:</i>						

Bridges, Gate, Culverts, other			
	No	Some	All
Bridges support emergency equipment		x	
Gate provides easy access to emergency equipment		x	
Culverts are easily crossed by emergency equipment		x	
<i>Notes/comments:</i> All public bridges can support emergency equipment within Nibley City. There are a few private bridges in town that their conditions are unknown. Bridges limits should observed by emergency responders. Some bridges in the county are marked with weight limits and unmarked bridges will be deemed as unpassable.			

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Utilities						
	Below ground	Above ground	Provided by	Phone number	% marked with a flag or other highly visible means	% utilized
Telephone service						
Electrical service	x	x	Rocky Mountain Power	1-800-508-5088		
Are there homes utilizing propane?		x				
Are there homes utilizing natural gas?	x		Dominion Energy & Ruby Pipline	435-787-1902 Gas Control Hotline 877-712-2288		
<i>Notes/comments:</i>						

Primary Water Sources			
Approximate % homes using central water system		Near 100%	
Approximate %homes using individual wells		Less than 1%	
Approximate % homes having additional private water source		Less than 15%	
Water provided by	Nibley City		Phone 435-752-0431
<i>Notes/comments:</i> Many homes have additional access to secondary water.			

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List locations of water sources:		
Owner	Location coordinates (lat/long)	Accessible by:
Newton Dam	N 41, 53, 48.61 W 111, 58, 28.02	Truck, Air
Cutler Dam	N 41, 50, 30.93 W 112, 02. 30.93	Air
Hyrum Dam	N 41, 37, 15.87 W 111, 51, 42.91	Truck, Air
Blacksmith Fork River		Truck
<i>Notes/comments: These are the surrounding open water, Nibley City's Culinary water is provided by wells within the City.</i>		

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PART II: RISK ASSESSMENT

Estimated Values at Risk	
Provide an approximation of the estimated current values of residential and commercial property in the area. The County Assessor should be able to assist with this information.	
Estimated values at risk of commercial and residential property	\$ 143,695,782.00
Year	2019

Natural Resources at Risk
Describe the natural resources at risk in the area, such as watershed, forest products, wildlife, recreation tourism, etc.
<p>The main risk for wildfire in Nibley City is to residential and agricultural land. Nibley City is mostly a bedroom community with large areas of agricultural use. There would be risk the natural habitat along the Blacksmith Fork River that runs along Nibley east boundary.</p>

The following information is based on the Communities At Risk (CARs) list that was developed cooperatively at the local and state level to assist land management agencies and other stakeholders in determining the scope of the WUI challenge and to monitor progress in mitigating the hazards in these areas. This information is updated annually through the interagency fuel groups. Input the fields that are reflected on the state list found on our website at forestry.utah.gov.

Fire Occurrence: Number of fires in the area for the last 10 years 2005 to 2008

- 0 No Risk
- 1 Moderate 0 to 1 fire/township
- 2 High 2 to 14 fires/township
- 3 Extreme Greater than 14 fires/township

Total 1

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Fuel Hazard: Assess the fuel conditions of the landscape and surrounding the community

0 No Risk

1 Moderate (Moderate to low to control, fire intensities would generally cause moderate damage to resources based on slope, wind speed and fuel. Vegetation Types: Ponderosa pine/mountain shrub, grassland, alpine, dry meadow, desert grassland, Ponderosa pine, Aspen and mountain riparian.)

2 High (High resistance to control, high to moderate intensity resulting in high to moderate damage to resources depending on slope, rate of spread, wind speed and fuel loading. Vegetation Type: Maple, mountain shrubs, sagebrush, sagebrush/perennial grass, salt desert scrub, Black Brush, Creosote and Greasewood.)

3 Extreme (High resistance to control, extreme intensity level resulting in almost complete combustion of vegetation and possible damage to soils and seed sources depending on slopes, wind speed, rate of spread and fuel loading.)

Total 1

Values Protected: Evaluate the human and economic values associated with the community or landscape, such as homes, businesses and community infrastructure.

0 No Risk

1 Moderate (Secondary Development: This would be seasonal or secondary housing and recreational facilities.)

2 High (Primary Development: This would include primary residential housing, commercial and business areas.)

Extreme (Community infrastructure and community support: This would be water systems, utilities, transportation systems, critical care facilities, schools manufacturing and industrial sites. It may also include valuable commercial timber stands, municipal watersheds and areas of high historical, cultural and/or spiritual significance which support and/or are critical to the well-being of the community.)

Total 2

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Insurance Rating	
Provide the current insurance rating for the community	
ISO Fire Insurance Rating:	6.5

Protection Capabilities: Insurance Services Organization (ISO) rating for the community will serve as an overall indicator of the protection capabilities.

- [] Extreme 3 ISO Rating 10
- [] High 2 ISO Rating 7 to 9
- [x] Moderate 1 ISO Rating of 6 or lower

Total 1

Fire Occurrence	Fuel Hazard	Values Protected	Fire Protection Capabilities	Overall Rating
1	1	1	1	4
Total: 4-7 Moderate, 8-11 High, 12 Extreme				4-Moderate

The following information is based on the Utah Wildfire Risk Assessment Portal (UWRAP) and Area of Interest (AOI) Summary Reporting Tool. Reports are generated using a set of predefined map products developed by the West Wide Wildfire Risk Assessment (2012) project. The UWRAP provides a consistent, comparable set of scientific results to be used as a foundation for wildfire mitigation and prevention planning in Utah.

Wildland Development Areas (WUI): Data set is derived using modeling techniques abased on the Where People Live and population count data available to government agencies from the Department of Homeland Security.

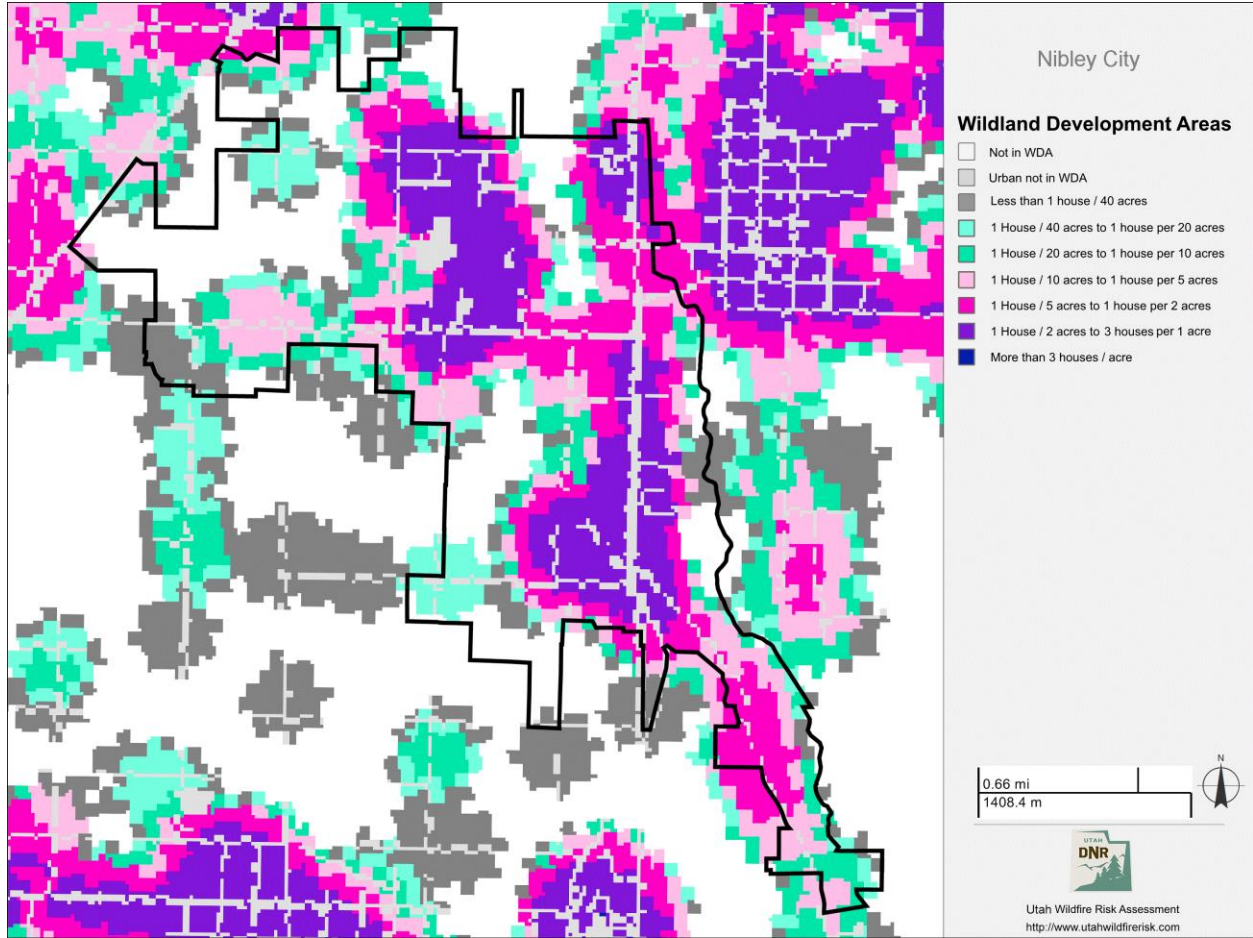
Wildland Development Area (WUI) Impacts: Data set is derived using a Response Function modeling approach. To calculate the Wildland Development Area Impact Response Function Score, the Wildland Development Area housing density data was combined with flame length data and Response Functions assignments to represent potential impacts.

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Wildfire Risk: combines the likelihood of a fire occurring (Threat), with those of areas of most concern that are adversely impacted by fire (Fire Effects). Wildfire Threat Index is derived from historical fire occurrence, landscape characteristics including surface fuels and canopy fuels, percentile weather derived from historical weather observations and terrain conditions. Fire Effects are comprised of Value Impacts and Suppression Difficulty.

The Wildland Development Areas data set is derived using modeling techniques based on the Where People Live data set and population count data available to government agencies from the Department of Homeland Security. The LandScan (2009) data obtained from the Department of Homeland Security was used to develop the Where People Live (WPL) data set. The Wildland Development Area (WDA) data set was developed from the Where People Life (WPL) data set by identifying areas that may be impacted by fire burning in wildland fuels. The areas removed from the WPL data set are not expected to be directly impacted by fire burning in wildland fuels. Data is modeled at a 30-meter cell resolution, which is consistent with other Utah WRA layers. The Wildland Development Area classes are based on the number of houses per acre. Class breaks are based on densities understood and commonly used in

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• Past Accomplishments	
Prevention	<ul style="list-style-type: none"> • <i>N/A</i>
Preparedness	<ul style="list-style-type: none"> • Updated Emergency Radios and Communication Systems at Nibley City Hall for Nibley's Emergency Operations Center • <i>Updated Nibley City's Emergency Plan</i>
Mitigation	<ul style="list-style-type: none"> • Identifying Areas in Nibley with weeds or that are at risk • Lease out Nibley City property for grazing or agricultural use in order to control potential fuel. • Controlled Weed Burns and mowing of vacant property within Nibley City
Maintenance	<ul style="list-style-type: none"> • Continue to identify problem areas within Nibley City and take proper steps to control weed and brush growth.

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PART III: RISK REDUCTION GOALS/ ACTIONS

Goals of Plan: Provide a brief statement under the Prevention, Preparedness, Mitigation and Maintenance goals. These should align with the pillars of the National Cohesive Strategy and the Utah Catastrophic Wildfire Reduction Strategy (1. Resilient Landscapes 2. Fire Adapted Communities 3. Wildfire Response).

Identification of Actions: Provide detailed project information. These projects/actions can be mapped/tracked in the Utah WRA portal and should be consistent with a Cooperative Agreement in compliance with the Wildfire Policy if applicable.

GOAL A: PREVENTION – Activities directed at reducing the occurrence of fires, including public education, law enforcement, personal contact.

Goal A.1 –			
Action(s):	Timeline:	Community Lead:	Priority:
<i>Mail out flyer to homes on Hollow Road on how to reduce the chance of wildfire</i>	Spring 2021	Nibley City Planning	High
<i>Utilize One Less Spark campaign material during Heritage Days</i>	Summer 2021	Ken Mathys	High

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GOAL B: PREPAREDNESS – Activities that lead to a state of response readiness to contain the effects of wildfire to minimize loss of life, injury, and damage to property. Including access to home/community, combustibility of homes/structures and creating survivable space.

Goal B.1 – Evaluate, upgrade and maintain community wildfire preparation			
Action(s):	Timeline:	Community Lead:	Priority:
S-130, S-190 Basic Red Card class will be taught in the spring of 2021. S-212 Wild land Fire Saws class will be taught spring of 2021. S-211 Wild land Fire Portable pumps class will be taught spring of 2021. S-131 Wild land Fire Advanced Firefighter will be taught spring of 2021. RT -130 Wild land Fire Refresher courses will be taught to the county fire departments spring of 2021. RT – 212 Wildland Fire Saws refresher course.		Ken Mathys	High

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Goal B.3 – Address identified regulative issues impacting community wildfire prevention and response needs.			
Action(s):	Timeline:	Community Lead:	Priority:
City zoning ordinances, plan development approval through City Planning Commission and City Council	Spring/Summer 2021		
<i>Notes, updates ,and monitoring</i>			

Goal B.4 – Evaluate response facilities and equipment.			
Action(s):	Timeline:	Community Lead:	Priority:
All Hyrum City and wildland fire equipment to be inspected and approved for response.	Spring 2021	Ken Mathys	High

GOAL C: MITIGATION – Actions that are implemented to reduce or eliminate risks to persons, property or natural resources including fuel treatments and reduction.

Goal C.1 – Decrease fuels within the county to reduce wildfire impact in and around the community.			
Action(s):	Timeline:	Community Lead:	Priority:
Identify areas on Hollow Road for weed and overgrowth reduction	Summer 2021	Justin Maughan	High
Review all other City property for weed and overgrowth reduction	Summer 2021	Justin Maughan	High
<i>Notes, updates ,and monitoring</i>			

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Fire History Statistics

1. Description

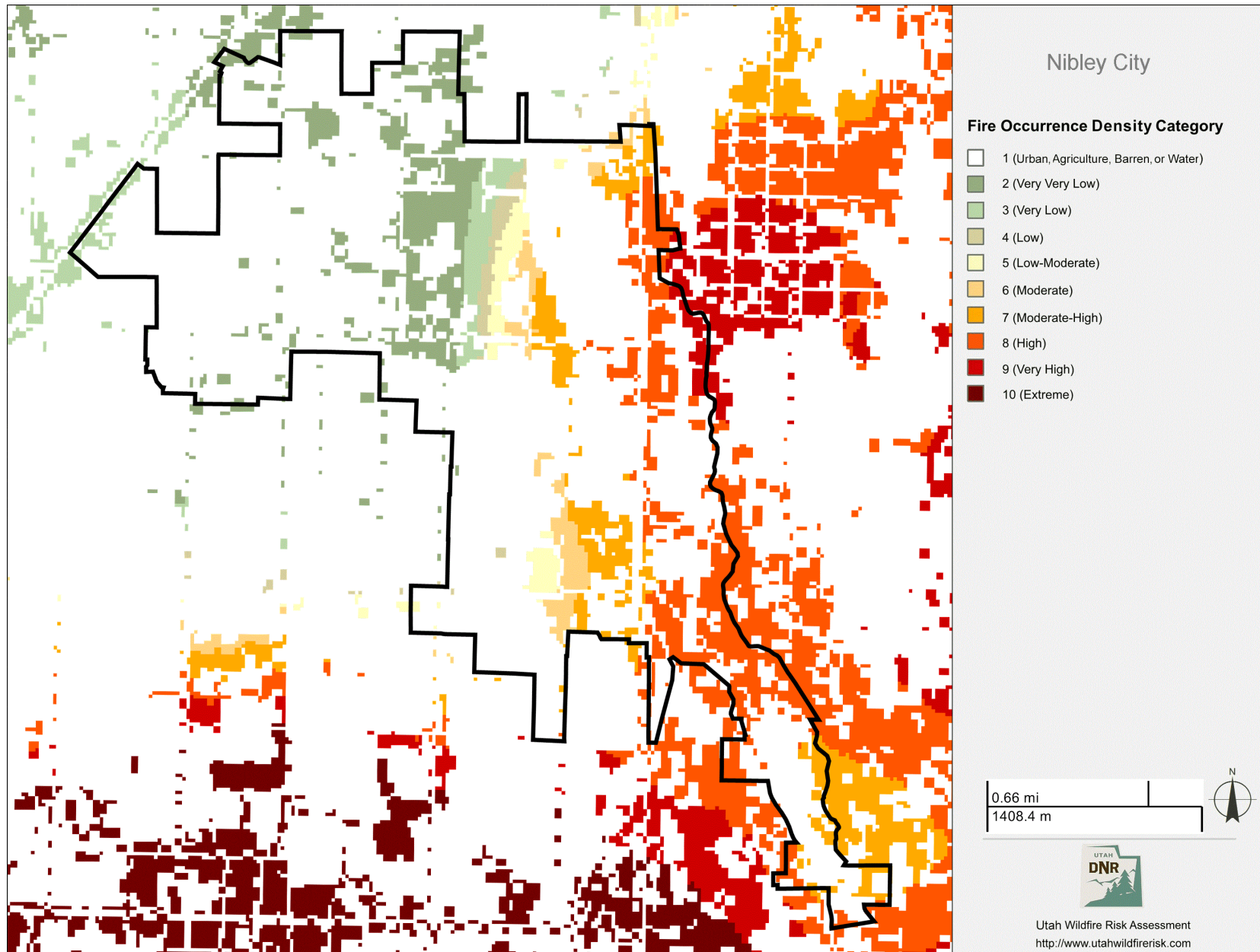
Fire history statistics provide insight as to the number of fires, acres burned and cause of fires in Utah. These statistics are useful for fire prevention and mitigation planning. They can be used to quantify the level of fire business, determine the time of year most fires typically occur and develop a fire prevention program aimed at reducing the fire occurrence rate based on specific fire cause information.

Ten years of historic fire report data where fires had a specific defined location were used to create the fire occurrence summary charts. Wildfire Ignition data was compiled from federal and state sources for the years 1999 through 2008. Local fire protection district fire occurrence from 2004-2009 was used to develop the Fire Occurrence Density but insufficient data was available from these fires to have them included in the Fire History Statistics.

Federal and state provided wildfire ignition data was spatially referenced by latitude and longitude coordinates. All ignition references were updated to remove duplicate records.

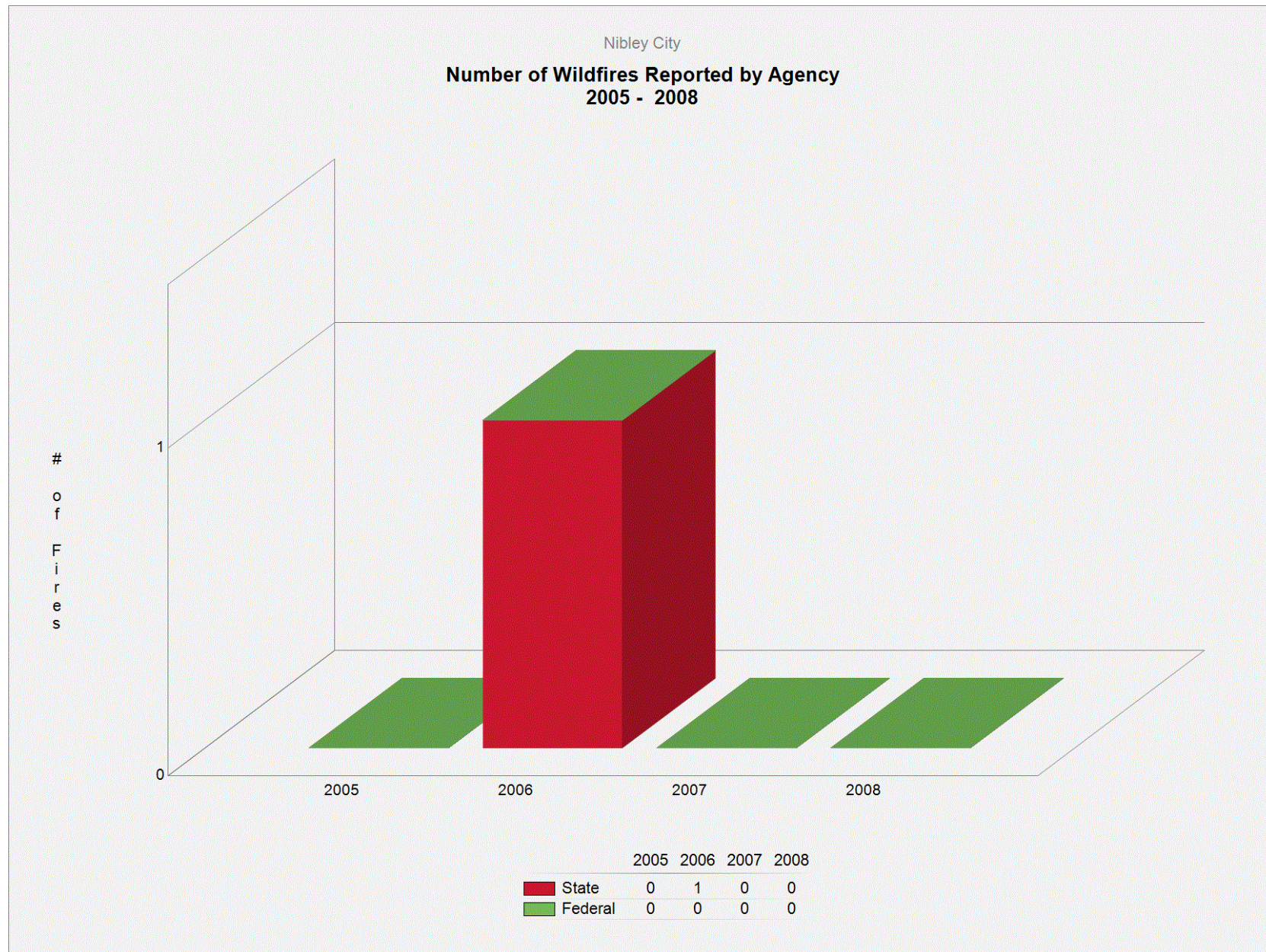
5. Federal agency wildfire ignitions are symbolized by the cause of fire. Fire reports were gathered from the following federal data sources:
 - Dept. of Agriculture U.S. Forest Service
 - Dept. of Interior U.S. Fish and Wildlife Service
 - Dept. of Interior Bureau of Land Management
 - Dept. of Interior Bureau of Indian Affairs
 - Dept. of Interior National Park Service
6. State and local wildfire ignitions were gathered from fire department reports submitted by:
 - Utah Division of Forestry
 - Volunteer Fire Departments
 - Combination Fire Departments (paid and volunteer)
 - Paid Fire Departments
 - Fire Protection Districts

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Suppression Difficulty

Description

The Suppression Difficulty data layer reflects the difficulty or relative cost to suppress a fire given the terrain and vegetation conditions. This layer is an overall index that combines the slope steepness and the fuel type characterization to identify areas where it would be difficult or costly to suppress a fire due to the underlying terrain and vegetation.

The rating was calculated based on the fireline production rates for hand crews and engines with modifications for slope, as documented in the NWCG Fireline Handbook 3, PMS 401-1 (NWCG 2004).

The surface fuel models in Utah were grouped into three categories: slow, medium and fast fireline production.

Fireline production capability on five slope classes was used as the basic reference to obtain the Suppression Difficulty Score. To remain consistent with the Value Impacted Scores output, a range of difficulty was assigned.

The range was from 1 (least difficult) to 9 (most difficult). The Suppression Difficulty Score was developed for each combination of surface fuel type and slope category.

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	Suppression Difficulty Category	Acres	Percent
	1 (Fast Production Rate 0-25% Slope)	598	87.6 %
	2	61	8.9 %
	3	2	0.3 %
	4	19	2.8 %
	5	1	0.1 %
	6	2	0.3 %
	7	0	0.0 %
	8	0	0.0 %
	9	0	0.0 %
	10	0	0.0 %
	11	0	0.0 %
	12	0	0.0 %
	13	0	0.0 %
	14 (Slow & Fast Production Rates 75%+ Slope)	0	0.0 %
	Total	683	100.0 %

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Wildfire Risk

Description

Wildfire Risk represents the possibility of loss or harm occurring from a wildfire and is displayed in the Utah WRA by the Wildfire Risk Index. It is a primary output of the Utah Wildfire Risk Assessment (Utah WRA). Wildfire Risk combines the likelihood of a fire occurring (Threat), with those areas of most concern that are adversely impacted by fire (Fire Effects), to derive a single overall measure called the Wildfire Risk Index. It identifies areas with the greatest potential impacts from a wildfire considering the likelihood of an area burning and the impacts to values and assets aggregated together. Since all areas in Utah have the Wildfire Risk Index calculated consistently, it allows for comparison and ordination of areas across the entire state.

Fire Threat is a measure that has been calculated which is closely related to the likelihood of an area burning. It is mapped as the Fire Threat Index in the Utah WRA.

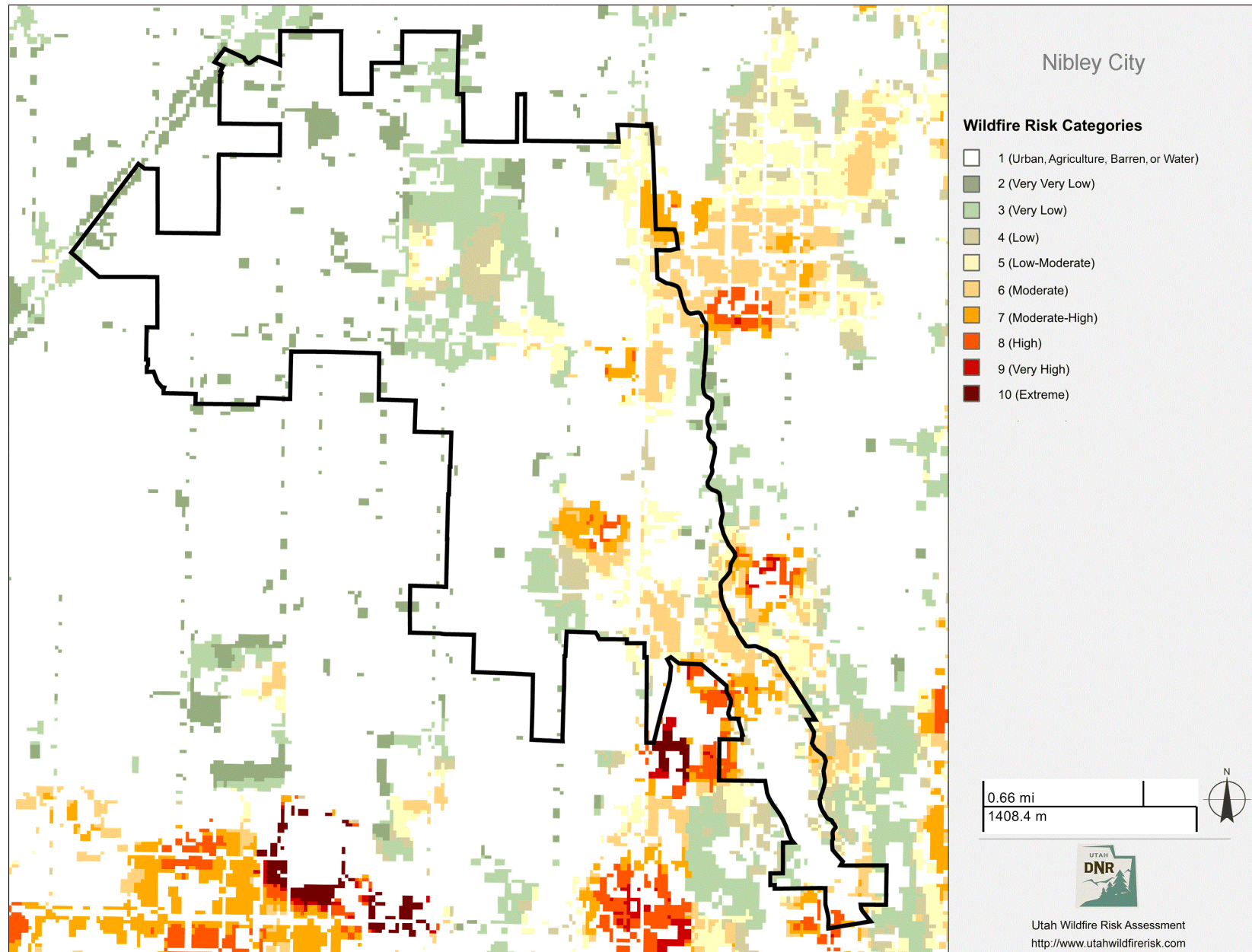
Fire Effects are comprised of two inputs: Value Impacts and Suppression Difficulty. The Fire Effects Index identifies those areas that have important values that could be adversely impacted by a wildfire and also might be in areas where fire suppression activities are difficult. The Values Impacted defined in the Utah WRA including Wildland Development Areas (WUI), Forest Assets, Riparian Assets, Drinking Water Importance Areas (watersheds) and Infrastructure Assets. Refer to the each Values Impacted description for more information about these values.

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To aid in the use of Wildfire Risk for planning activities, the output values are categorized into nine (9) categories. These are given general descriptions from Lowest to Highest Risk.

	Wildfire Risk Category	Acres	Percent
	1 (Urban, Agriculture, Barren, or Water)	1,988	74.4 %
	2 (Very Very Low)	101	3.8 %
	3 (Very Low)	230	8.6 %
	4 (Low)	72	2.7 %
	5 (Low-Moderate)	117	4.4 %
	6 (Moderate)	95	3.6 %
	7 (Moderate-High)	54	2.0 %
	8 (High)	14	0.5 %
	9 (Very High)	0	0.0 %
	10 (Extreme)	0	0.0 %
	Total	2,671	100.0 %

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PART IV: CONTACTS

The contacts in this part identify community resources that can be used to complete the goals of the plan.

Planning Committee Member List			
Name	Affiliation	Phone Number	E-mail
Stephen Nelson	Nibley City Planner		
David Zook	Nibley City Manager		
Shaun Dustin	Nibley City Mayor		
Chris Searl	Nibley City Emergency Manager		
Kevin Maughan	Hyrum Fire Chief		
Ken Mathys	Cache County Fire Warden		

Schools				
School	Contact Person	Phone Number	E-mail	Address
Heritage Elementary		(435) 792-7696		925 W 3200 S, Nibley, UT 84321
Nibley Elementary		(435) 752-8303		2545 S 660 W, Nibley, UT 84321
Thomas Edison		(435) 787-2820		1275 W 2350 S, Nibley, UT 84321

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Transportation			
Organization	Contact Person	Phone Number	E-mail
Cache Valley Transit District		(435) 752-2877	

Private Equipment Capabilities				
Type of Equipment	Contact Person	Phone Number	E-mail	Address
N/A				

Other			
Organization	Name	Phone Number	E-mail